



February 13, 2007

SUBJECT: Analysis of Potential Impacts to the City should a New 49ers Stadium be Built in Santa Clara, and Review of SB 49 (Migden): *Local Government Financial Assistance to Sports Franchises for Potential Impact to the City*

REPORT IN BRIEF***49ers Proposed Stadium***

On January 9 the Santa Clara City Council voted unanimously to move forward with a joint feasibility study with the San Francisco 49ers professional football team. This study would examine developing and financing a 68,000 seat National Football League (NFL) stadium to be located on what is now a parking lot of the Great America amusement park. The study process is scheduled to take about six months, at which time the team and the City of Santa Clara will decide whether to move further with the project.

Preliminary staff analysis indicates that the City of Sunnyvale would be impacted by the proposed stadium though the extent of the impact cannot yet be determined. Staff has prepared a preliminary assessment of the potential impacts to the City, and City services, should the proposed move actually take place.

Because at this time a preliminary analysis can only be based on incomplete, conceptual information, staff is recommending that the City not take a position on the proposed stadium until more details of the proposal are available. Staff will continue to monitor significant land use, transportation, and public safety decisions to ensure that Sunnyvale is not adversely affected. As the 49ers proposal moves forward, staff will keep the Council abreast of significant developments.

SB 49 (Migden)

On January 23 the Sunnyvale City Council deferred action on RTC 07-022, *Review of SB 49 (Migden): Local Government Financial Assistance to Sports Franchises for potential impact to the City*. This bill seeks to impede the proposed move of the San Francisco 49ers NFL team to the City of Santa Clara. Specifically, the bill would prohibit a local agency or redevelopment agency from providing financial assistance to a sports stadium project that involves the relocation of a professional sports franchise from the territorial jurisdiction of one local agency to another within the same market area. Council direction

downstream interchanges, particularly Lawrence Expressway (via Tasman Drive).

Based upon the anticipated traffic generation and distribution and the capacity of the Great America Parkway interchanges with 101 and 237, up to 5,800 vehicles may be expected to use Tasman Drive to reach Lawrence Expressway and highways 101 and 237 to avoid congestion at Great America Parkway.

Tasman & Lawrence Interchange

An examination of potential traffic signal operations at Tasman Drive and Lawrence Expressway shows that the intersection would likely operate at Level of Service "F" with severe traffic delays. It is likely that traffic levels of service at the two Sunnyvale intersections between the Santa Clara City limit and Lawrence Expressway (Tasman/Reamwood and Tasman/Adobe Wells) would also operate at poor levels of service. Access between these side streets and westbound Tasman Drive would be severely congested. Special event traffic operations, (e.g. traffic control officers) would likely be necessary. Lawrence Expressway is a County road and police services are provided for the County under a contract with the California Highway Patrol, but Sunnyvale officers would be needed to control traffic access from side streets at Tasman/Reamwood and Tasman/Adobe Wells. Traffic congestion could be partially mitigated by coordinating traffic signals along Tasman Drive and Lawrence Expressway and utilizing special event "flush" timings. This requires the ability to remotely control traffic signals. It would also require interconnection between the City's signals on Tasman and the County of Santa Clara's signals on Lawrence Expressway. The City currently does not have the ability to remotely control its signals on Tasman and tie them to County signal operations.

Other Considerations

Traffic would be affected not only on game days, but also on any day the stadium is used for special events (concerts or other sporting events). Mid-week evening special events that attract large crowds could potentially cause traffic congestion on in-bound routes, which could spill onto Sunnyvale streets in the stadium vicinity.

Public Safety Impact

A very preliminary analysis indicates that the City of Santa Clara would need a significant increase in its police staffing to address stadium needs. This should not affect Sunnyvale unless staffing was inadequate in which case Sunnyvale could potentially be called upon to assist. The new stadium could affect the City of Sunnyvale in the areas of traffic control, assaults, and auto burglaries as noted below.

Current Police Staffing at Monster Park

On game days the San Francisco Police Department (SFPD) has 135 officers and 375 private security personnel assigned to the stadium and parking lots. Officers' efforts are concentrated in the parking lot areas before and after the game. Once the game starts officers are assigned posts within the stadium. The game day detail consists of two Lieutenants, eight Sergeants, 117 officers, and four motor, two canine, and two undercover units. Additionally, the canine units are used for bomb detection to sweep the locker rooms, press box, and the owners' suites.

SFPD states that the majority of problems in parking lots and in the stadium are scalping tickets, selling counterfeit merchandise, drunk in public, fights, and auto burglaries. During an average game, SFPD makes six arrests, issues three misdemeanor and 25 infraction citations, and reports one traffic collision.

Monster Park has limited access and therefore there are no additional officers assigned to traffic control outside the parking lots. SFPD could not confirm whether any neighboring cities or the California Highway Patrol have additional officers assigned to traffic control or special duties on game days. In Sunnyvale, traffic control incidents before and after events could include collisions, infractions, driving under the influence of alcohol and/or drugs.

SB 49 (Migden)

SB 49 (Migden): *Local Government Financial Assistance to Sports Franchises* seeks to impede the proposed move of the San Francisco 49ers NFL team to the City of Santa Clara. Specifically, the bill would prohibit a local agency or redevelopment agency from providing financial assistance to a sports stadium project that involves the relocation of a professional sports franchise from the territorial jurisdiction of one local agency to another within the same market area.

Although the City does not have policy which specifically addresses professional sports team relocations, current policy affirms the City's history of protecting local control. SB 49, as introduced, includes language which is inconsistent with the City's current policy on local control.

Current City policy outlines the City's priority to maintain and strengthen local control over matters specific to its jurisdiction.

The California Constitution includes the "home rule" provision—affirmatively granting to charter cities supremacy over "municipal affairs." However, the California Constitution does not define the term "municipal affair." Whether a given activity is a municipal affair over which a city has sovereignty, or a